

# Grantee: Lexington County, SC

## Grant: B-16-UH-45-0001

October 1, 2024 thru December 31, 2024

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**Grant Number:**

B-16-UH-45-0001

**Obligation Date:****Award Date:****Grantee Name:**

Lexington County, SC

**Contract End Date:**

09/06/2025

**Review by HUD:**

Reviewed and Approved

**Grant Award Amount:**

\$21,370,000.00

**Grant Status:**

Active

**QPR Contact:**

No QPR Contact Found

**LOCCS Authorized Amount:**

\$21,370,000.00

**Estimated PI/RL Funds:**

\$0.00

**Total Budget:**

\$21,370,000.00

## Disasters:

### Declaration Number

FEMA-4241-SC

## Narratives

### Disaster Damage:

On the evening of October 1st, as the rains fell, Governor Nikki Haley issued a Declaration of a State of Emergency throughout South Carolina. At approximately 5:30 a.m. on October 4th, the County of Lexington Emergency Operations Center reached OPCON 1 (operation condition 1), the center was brought to full operational level and the first responders throughout the county were staged and ready to respond. At approximately 9:00 a.m. that morning, the first of the emergency shelters opened. As the sun set on October 4th, the rains continued to fall and the waterways continued to rise. At 1:20 a.m. on October 5th, emergency responders evacuated eighty-seven (87) residents of the Pineglen neighborhood. Less than 5 hours later, the South Carolina Electric & Gas Company opened three (3) spillway gates at the Lake Murray Dam, and the Saluda River continued to swell at a rapid pace. Evacuation notices began to be issued. On October 5, 2015, President Obama issued a Federal Disaster Declaration for 24 counties in South Carolina activating federal resources and funding aid. On October 20, 2015, a Public Meeting was scheduled and notices were posted on each home suspected of flooding by the County. The public meeting was attended by approximately 400 citizens as well as County and state officials, representatives from FEMA, and various Local Media outlets. As the waters finally began to subside, County of Lexington personnel began the task of assessing the damage. Within several days, aerial photography over the most impacted areas was completed, and staff from the GIS/Mapping Department helped to identify areas where damage assessment was needed. Shortly thereafter, these personnel began the task of completing Initial Damage Estimates of all structural and infrastructure damage in the County. Soon, with the assistance of personnel from FEMA and from an outside contractor brought in by the county, the process of completing FEMA Substantial Damage Assessments began. Initially maps created by first responders were key in developing an area of concentration. The Assessor's office then worked to complete a more in depth investigation of each home that had possible flood damage for the Initial Damage Assessment. Data collected was made available to Federal Emergency Management Agency personnel in the area. Using all of the collected data, the County took advantage of a robust GIS system and staff to prepare a desktop assessment of all homes in the regulatory floodplain. This desktop assessment resulted in the development of a comprehensive list of homes to investigate for the Substantial Damage Assessments (SDA). The SDA included residential and commercial structures and only structures inside the 100-year floodplain and in the unincorporated areas of the county were included. Municipalities were responsible for the completion of their SDA. Because of the October 2015 storm event, the County of Lexington was allocated \$16,332,000 what are commonly referred to as Community Development Block Grant-Disaster Recovery or CDBG-DR funds. The Storm Event of October 2015 was indeed a catastrophic event that drastically affected citizens throughout South Carolina. The midlands region was hardest hit, and Lexington County citizens, as well as many of our neighbors across the region, suffered greatly. Eventually, the rains stopped, the water subsided and many citizens were able to get back to their "normal" lives. However, for some, normalcy still has not returned. We believe this Action Plan provides the best opportunity to bring back normalcy to our citizens and represents the best next step in Lexington County's Disaster Recovery.

### Recovery Needs:

The CDBG-DR program is considered a "gap" funding source and is intended to assist with recovery needs not covered by other public and private funding sources. While recovery efforts have continued without interruption since October 2015, many impacts remain unaddressed due to several primary factors including the profound extent and diversity of the damages to housing, infrastructure, and the economy; the unique conditions and vulnerabilities of Lexington County's residents and businesses; and the limitations of available funding assistance. This unmet need assessment provides essential information to better understand the most impacted areas and populations in the County, and guides development of the most effective recovery programs and priorities. Lexington County's preliminary assessment of unmet recovery needs resulting from the October 2015 severe storm and flooding disaster (DR 4241). When major disasters occur, a significant amount of data and information must be collected and analyzed from numerous agencies, departments, and organizations. Accessing and compiling information on impacts and recovery resources can be a significant challenge due to varying



quality, availability, formatting, and timing of different sources. Estimates of unmet needs are based on the best available information as of January 2017, and represent the County's initial calculation of remaining recovery gaps. This assessment should be considered a living document that will be updated as additional information becomes available. Unmet needs were estimated through a comparison of financial impacts of the qualified disaster event with subsequent recovery funding that has been received or is anticipated. This assessment incorporates data from the following key sources:

- Federal Emergency Management Agency (FEMA)
  - Individuals Assistance Program (IA)
  - Public Assistance Program (PA)
  - Hazard Mitigation Grant Program (HMGP)
- Small Business Administration (SBA)
- National Flood Insurance Program (NFIP)
- Lexington County Substantial Damage Assessments (SDA)
- Departmental reports and studies
- Engineering estimates
- American Community Survey via Policy Map
- Central Carolina Association of Realtors Inc.
- Public and Stakeholder outreach and feedback

Through the review of best available data and information, Lexington County identified a total of \$28,597,645 in unmet recovery needs. Of these needs, public facilities and infrastructure was identified as the largest area of unmet need followed by housing assistance, and then economic development. It is critical to understand that these figures should only be considered as initial estimates based on the available information at the time this plan was developed. The figures presented in this section are to be considered only as preliminary estimates and not as a final determination regarding the total unmet needs in the County.

For more detailed information about the County's unmet need calculations and findings, please see the County's published CDBG-DR Action Plan available at: [www.lex-co.sc.gov](http://www.lex-co.sc.gov)

<b>Overall</b>	<b>This Report Period</b>	<b>To Date</b>
<b>Total Projected Budget from All Sources</b>	\$0.00	\$21,370,000.00
<b>Total Budget</b>	\$0.00	\$21,370,000.00
<b>Total Obligated</b>	\$0.00	\$21,370,000.00
<b>Total Funds Drawdown</b>	\$8,512.22	\$17,423,156.55
<b>Program Funds Drawdown</b>	\$8,512.22	\$17,423,156.55
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$38,864.56	\$17,451,919.72
<b>HUD Identified Most Impacted and Distressed</b>	\$38,864.56	\$17,419,885.72
<b>Other Funds</b>	\$ 0.00	\$ 0.00
Match Funds	\$ 0.00	\$ 0.00
Non-Match Funds	\$ 0.00	\$ 0.00

### Funds Expended

<b>Overall</b>	<b>This Period</b>	<b>To Date</b>
County of Lexington	\$ 38,864.56	\$ 17,451,919.72
Lexington County, SC	\$ 0.00	\$ 0.00

## Progress Toward Required Numeric Targets

<b>Requirement</b>	<b>Target</b>	<b>Projected</b>	<b>Actual</b>
<b>Overall Benefit Percentage</b>	50.00%	65.82%	48.61%
<b>Minimum Non Federal Match</b>	\$.00	\$.00	\$.00
<b>Overall Benefit Amount</b>	\$10,086,758.00	\$13,278,931.01	\$9,806,962.23
<b>Limit on Public Services</b>	\$3,205,500.00	\$.00	\$.00
<b>Limit on Admin/Planning</b>	\$4,274,000.00	\$1,196,484.00	\$804,109.33



Limit on Admin	\$1,068,500.00	\$911,900.00	\$519,525.33
Most Impacted and Distressed	\$21,370,000.00	\$19,625,291.82	\$17,419,885.72

## Overall Progress Narrative:

All projects are essentially concluded at this time except for the Bagpipe Road infrastructure project. The remaining active project, the CDBG-DR Infrastructure Program, involves paving 1.3 miles of Bagpipe Road, which was affected by the 2015 flood. The Environmental Assessment and engineering design process is complete. There previously were substantial delays due to the environmental review process because the road runs through some wetlands. The project is currently in the right of way acquisition phase. The County drew down \$8,512.22 during the quarter with \$512.22 for legal services for the Bagpipe Road project and \$8,000 for Administration. Additionally, the County expended \$38,864.56.

There remains to be an error in DRGR for the Residential Buyout Program - Urgent Need, where the Obligation amount in the Drawdown menu in the "Manage My Financials" tab indicates a funds drawn amount of \$6,539,652.99, while the funds drawn amount in this QPR indicates 6,457,152.99. The County is unable to resolve this \$82,500 discrepancy since it is a difference in DRGR's drawdown records.

## Project Summary

Project #, Project Title	This Report	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
9999, Restricted Balance	\$0.00	\$0.00	\$0.00
CDBG-DR Public Facilities, Lex C CDBG-DR Public Facilities	\$0.00	\$0.00	\$0.00
CDBG-DR- Housing Buy-outs, Lex Co CDBG-DR Housing	\$0.00	\$15,625,274.82	\$15,542,774.82
CDBG-DR- Minor Housing Rehab, Lex Co CDBG-DR Minor	\$0.00	\$686,575.50	\$686,575.50
CDBG-DR- Program Planning, Lex Co CDBG-DR Program	\$0.00	\$284,584.00	\$284,584.00
CDBG-DR-Infrastructure, Lex Co CDBG-DR Infrastructure	\$512.22	\$3,861,665.68	\$389,696.90
CDBG-DR-Program Administration, Lex Co CDBG-DR	\$8,000.00	\$911,900.00	\$519,525.33
DELETED-ACTIVITIES, DELETED-ACTIVITIES (Temporary)	\$0.00	\$0.00	\$0.00

## Activities

**Project # / CDBG-DR- Housing Buy-outs / Lex Co CDBG-DR Housing**



# Grantee Activity Number: Buy-outs Urgent Need

## Activity Title: Buy-outs Urgent Need

**Activity Type:**

Acquisition - buyout of residential properties

**Project Number:**

CDBG-DR- Housing Buy-outs

**Projected Start Date:**

08/31/2017

**Benefit Type:**

Direct ( HouseHold )

**National Objective:**

Urgent Need

**Activity Status:**

Completed

**Project Title:**

Lex Co CDBG-DR Housing Buyouts

**Projected End Date:**

12/31/2023

**Completed Activity Actual End Date:**

**Responsible Organization:**

County of Lexington

Overall	Oct 1 thru Dec 31, 2024	To Date
<b>Total Projected Budget from All Sources</b>	\$0.00	\$6,539,652.99
<b>Total Budget</b>	\$0.00	\$6,539,652.99
<b>Total Obligated</b>	\$0.00	\$6,539,652.99
<b>Total Funds Drawdown</b>	\$0.00	\$6,457,152.99
<b>Program Funds Drawdown</b>	\$0.00	\$6,457,152.99
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$0.00	\$6,539,652.99
County of Lexington	\$0.00	\$6,539,652.99
<b>Most Impacted and Distressed Expended</b>	\$0.00	\$6,539,652.99

**Activity Description:**

Voluntary residential buy-outs for households with incomes above 80% AMI. The cost per unit will include an estimated average purchase price of \$115,000. All participants will receive a one-time \$15,000 participation incentive. Additionally, homeowners that have purchased or will purchase another home in Lexington County (since the October 2015 storms) will be eligible for a one-time payment of \$10,000 to assist in the purchase of the home. Once the County has purchased the property, the home will be demolished, the site cleared and returned to green space. The estimated costs for such clearance is between \$25,000 and \$35,000 per property. Therefore, the total estimated average per property costs will be between \$145,000 and \$165,000. In addition to these costs, the County contracted with Amec Foster Wheeler, a local engineering firm, to conduct base floor elevation surveys for all homes in the flood plain within the identified neighborhoods. The total cost for these surveys was \$14,500 of which \$7,250 will be charged against this activity.

**Location Description:**

Residential housing buy-outs within Challedon, Pineglen, Whitehall & Coldstream.

**Activity Progress Narrative:**

There remains to be an error in DRGR where the Obligation amount in the Drawdown menu in the "Manage My Financials" tab indicates a funds drawn amount of \$6,539,652.99, while the funds drawn amount in this QPR indicates 6,457,152.99. The County is unable to resolve this \$82,500 discrepancy since it is a



difference in DRGR's drawdown records.

### Accomplishments Performance Measures

	This Report Period Total	Cumulative Actual Total / Expected Total
# of Properties	0	37/45

	This Report Period Total	Cumulative Actual Total / Expected Total
# of Housing Units	0	37/45
# of Singlefamily Units	0	37/45

### Beneficiaries Performance Measures

	This Report Period			Cumulative Actual Total / Expected			
	Low	Mod	Total	Low	Mod	Total	Low/Mod%
# of Households	0	0	0	0/0	0/0	37/45	0.00
# Owner	0	0	0	0/0	0/0	37/45	0.00

### Activity Locations

No Activity Locations found.

#### Other Funding Sources

No Other Funding Sources Found

### Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents: None

**Project # / CDBG-DR-Infrastructure / Lex Co CDBG-DR Infrastructure**



## Grantee Activity Number: Infrastructure Improvements

### Activity Title: Infrastructure Improvements - LMI

**Activity Type:**

Construction/reconstruction of streets

**Project Number:**

CDBG-DR-Infrastructure

**Projected Start Date:**

01/01/2019

**Benefit Type:**

Area ( Survey )

**National Objective:**

Low/Mod

**Activity Status:**

Under Way

**Project Title:**

Lex Co CDBG-DR Infrastructure

**Projected End Date:**

03/31/2025

**Completed Activity Actual End Date:**

**Responsible Organization:**

County of Lexington

**Overall**

**Total Projected Budget from All Sources**

**Oct 1 thru Dec 31, 2024 To Date**

\$0.00 \$3,861,666.18

**Total Budget**

\$0.00 \$3,861,666.18

**Total Obligated**

\$0.00 \$3,861,665.68

**Total Funds Drawdown**

\$512.22 \$389,696.90

**Program Funds Drawdown**

\$512.22 \$389,696.90

**Program Income Drawdown**

\$0.00 \$0.00

**Program Income Received**

\$0.00 \$0.00

**Total Funds Expended**

\$30,864.56 \$348,247.57

County of Lexington

\$30,864.56 \$348,247.57

**Most Impacted and Distressed Expended**

\$30,864.56 \$348,247.57

**Activity Description:**

The County has identified over \$17,000,000 in unmet public facilities and infrastructure needs representing just over 60% of the total identified unmet need in the County. As the County departments worked together to identify potential CDBG-DR projects, the ongoing impacts to infrastructure, particularly roads, arose as a continuous issue. Impacts from the 2015 flood not only hindered transportation in the County due to roadway flooding but also resulted in significant damage to roadways that left residents isolated as roads became impassable. The County specifically identified Bagpipe Road for repairs resulting from the 2015 flood, which caused the road to be closed on October 7<sup>th</sup>, 2015, for approximately 119 days.

The proposed work will consist of the construction activities erosion repairs, slope stabilization, drainage improvements to carry a 25 year storm event, and fine grading and surfacing approximately 6,875 linear feet of roadway using 2" Hot Mix Asphalt Surface Course Type C and 6" Graded Aggregate Base Course as well as any associated soft cost such as engineering/architect fees legal costs or similar expenses. The project has been delayed and anticipated costs have increased due to the road's proximity to identified wetlands and resulting environmental review



complexity, severe increases in costs for materials and labor, and additional design/construction requirements to mitigate the environmental impact on the wetlands. Funds were transferred from other projects which were cancelled or were finalized with funds remaining to fund this project.

**Location Description:**

LMI neighborhoods in Lexington County.

**Activity Progress Narrative:**

The County is currently engaging in right-of-way acquisition activities with nearby property owners. Bagpipe Road Improvements progress includes the following:

- Final plan development and submittal of encroachment and MS4 permits.
- The DHEC permits have been provided to County staff and approved.
- Right of way acquisition activities are on-going and are expected to be completed this Fall.
- Finalized ROW license agreement with CGT.
- Environmental review and findings.
- Engineering design.

The County drew down \$512.22 for ongoing ROW acquisition work. The County also expended \$30,864.56 which were not drawn during this reporting period.

**Accomplishments Performance Measures**

**No Accomplishments Performance Measures**

**Beneficiaries Performance Measures**

**No Beneficiaries Performance Measures found.**

**Activity Locations**

**No Activity Locations found.**

**Other Funding Sources**

No Other Funding Sources Found

**Other Funding Sources Budgeted - Detail**

**No Other Match Funding Sources Found**

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**Activity Supporting Documents:** None

**Project # / CDBG-DR-Program Administration / Lex Co CDBG-DR**



## Grantee Activity Number: Program Administration

### Activity Title: Program Administration

**Activity Type:**

Administration

**Project Number:**

CDBG-DR-Program Administration

**Projected Start Date:**

03/06/2017

**Benefit Type:**

N/A

**National Objective:**

N/A

**Activity Status:**

Under Way

**Project Title:**

Lex Co CDBG-DR Administration

**Projected End Date:**

05/06/2025

**Completed Activity Actual End Date:**

**Responsible Organization:**

County of Lexington

Overall	Oct 1 thru Dec 31, 2024	To Date
<b>Total Projected Budget from All Sources</b>	\$0.00	\$911,900.00
<b>Total Budget</b>	\$0.00	\$911,900.00
<b>Total Obligated</b>	\$0.00	\$911,900.00
<b>Total Funds Drawdown</b>	\$8,000.00	\$519,525.33
<b>Program Funds Drawdown</b>	\$8,000.00	\$519,525.33
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$8,000.00	\$507,237.83
County of Lexington	\$8,000.00	\$507,237.83
<b>Most Impacted and Distressed Expended</b>	\$8,000.00	\$507,237.83

**Activity Description:**

Administration of the CDBG-DR program for Lexington County, South Carolina including staff and contractor efforts associated with program development, citizen participation, marketing, applicant in-take, client services and overall program management. The County has contracted with Hearts and Hands to provide support for program management, application and client services. Additionally, the County has contracted with Civitas LLC to assist with program development, policies and procedures development, program management, monitoring and public reporting requirements.

**Location Description:**

Lexington County, South Carolina

**Activity Progress Narrative:**

The County drew down \$8,512.22 during the quarter with \$512.22 for the Bagpipe Road project and \$8,000.00 for Administration. The County expended an additional \$8,000 in Administration funds during this quarter.

There remains to be an error in DRGR for the Residential Buyout Program - Urgent Need, where the Obligation amount in the Drawdown menu in the "Manage My Financials" tab indicates a funds drawn amount of \$6,539,652.99, while the funds drawn amount in this QPR indicates \$6,457,1525.99. The County is unable to resolve this \$82,500 discrepancy since it is a difference in DRGR's drawdown





## Accomplishments Performance Measures

No Accomplishments Performance Measures

## Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

## Activity Locations

No Activity Locations found.

## Other Funding Sources

No Other Funding Sources Found

## Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

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**Activity Supporting Documents:** None

## Monitoring, Audit, and Technical Assistance

Event Type	This Report Period	To Date
Monitoring, Audits, and Technical Assistance	0	8
Monitoring Visits	0	5
Audit Visits	0	3
Technical Assistance Visits	0	0
Monitoring/Technical Assistance Visits	0	0
Report/Letter Issued	0	7